

Message Text

CONFIDENTIAL

PAGE 01 MANILA 06926 01 OF 02 211145Z

46

ACTION IO-10

INFO OCT-01 ISO-00 OIC-02 AF-06 ARA-06 EA-06 EUR-12 NEA-10

AGR-05 CEA-01 CIAE-00 COME-00 DODE-00 EB-07 FRB-03

H-02 INR-07 INT-05 L-02 LAB-04 NSAE-00 NSC-05 PA-01

AID-05 CIEP-01 SS-15 STR-04 TAR-01 TRSE-00 USIA-06

PRS-01 SP-02 FEAE-00 OMB-01 PM-03 OES-03 ERDA-05 /142 W

----- 122470

R 210607Z MAY 75

FM AMEMBASSY MANILA

TO SECSTATE WASHDC 3617

INFO AMEMBASSY ACCRA

AMEMBASSY ALGIERS

AMEMBASSY BELGRADE

RUESBJZXAMEMBAJSY BUENOS AIRES 27

AMEMBASSY CAIRO

AMEMBASSY CARACAS

AMEMBASSY COLOMBO

AMEMBASSY DAKAR

USMISSION GENEVA

AMEMBASSY GEORGETOWN

AMEMBASSY ISLAMABAD

AMEMBASSY JAKARTA

AMEMBASSY KINGSTON

AMEMBASSY KINSHASA

AMEMBASSY KUALA LUMPUR

AMEMBASSY LAGOS

AMEMBASSY LIMA

AMEMBASSY MEXICO

AMEMBASSY NAIROBI

AMEMBASSY NEW DELHI

USMISSION USUN NEW YORK

AMEMBASSY PARIS

AMEMBASSY RABAT

AMCONSUL RIO DE JANEIRO

AMEMBASSY ROME

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 MANILA 06926 01 OF 02 211145Z

AMEMBASSY TEHRAN

AMEMBASSY VIENNA

C O N F I D E N T I A L SECTION 1 OF 2 MANILA 6926

ROME ALSO FOR FODAG

VIENNA FOR UNIDO

PARIS ALSO FOR UNESCO

E.O. 11652: GDS

TAGS: PFOR PORG EGEN UN UNGA US RP

SUBJ: UNGA SPECIAL SESSION ON DEVELOPMENT AND INTERNATIONAL
ECONOMIC COOPERATION

REF: A) STATE 75525 B) STATE 112992

BEGIN SUMMARY: DESPITE ASSIDUOUS EFFORT RID ITSELF OF
REPUTATION AS PERENNIAL ADHERENT OF US POLICY, GOP IN RE-
CENT YEARS HAS SUPPORTED USG IN UN AND ALLIED AGENCIES ON
WHAT WE FELT WERE CRUCIAL POLITICAL ISSUES. GOP IS COMMITTED
TO SUCCESS OF UN; HAS BEEN STRONG PROPONENT OF UN ORGANIZA-
TIONAL REFORM; AND IS DISAPPOINTED BY US RESISTANCE TO SUCH
REFORM. THOUGH IT IS MAKING EFFORT DIVERSIFY ITS OIL SUPPLY,
GOP IS STILL ALMOST TOTALLY DEPENDENT ON OPEC SOURCES AND
RELUCTANT ANTAGONIZE OPEC MUSLIM STATES WITHOUT EXTREMELY
COMPELLING REASON, PARTICULARLY IN VIEW OF THE CURRENT MUS-
LIM REBELLION IN THE SOUTH. GOP WISHES CULTIVATE IMAGE AS
GENUINE MEMBER THIRD WORLD AND IS UNLIKELY ADOPT POSITIONS
ON MARGINAL ISSUES IN MARGINAL FORA SUCH AS 7TH SS WHICH
MIGHT SUGGEST IT US STOOGES. THIS IS ESPECIALLY TRUE AFTER
INDOCHINA UPHEAVAL AND GOP DECISION "REASSESS" ITS RELATION-
SHIP WITH US. SHOULD SENSE OF ASEAN SOLIDARITY INCREASE,
IT IS UNLIKELY GOP WILL SUPPORT POSITIONS AT VARIANCE WITH
ASEAN CONSENSUS. OUR BILATERAL RELATIONSHIP WITH GOP IS
OUR PRIMARY CONCERN AND WE SHOULD BEAR THIS IN MIND WHEN
FORMULATING OUR EXPECTATIONS OF GOP CONDUCT IN 7TH SS.
GOP WILL ESCHEW INVOLVEMENT IN ANY DC "DIVIDE AND CONQUER"
EFFORT. END SUMMARY

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 MANILA 06926 01 OF 02 211145Z

1. EVEN BEFORE INDOCHINA DEBACLE, GOP ANNOUNCED IT WAS
REASSESSING ITS RELATIONSHIP WITH US AND WISHED RENEGOTIATE
VARIOUS BILATERAL MILITARY AGREEMENTS. GOP HAS OPENED
DIPLOMATIC RELATIONS WITH EE COMMUNIST STATES AND IS NOW
ON VERGE OF NORMALIZING RELATIONSHIP WITH PRC AND USSR.
THIS NEW DIPLOMACY HAS COINCIDED WITH EFFORT MORE CLOSELY
IDENTIFY PHILIPPINES AND THIRD WORLD (SEE MANILA 4008).
DESPITE THIS EFFORT TO ERASE ITS STEREOTYPE AS US "LITTLE

BROWN BROTHER," GOP HAS SUPPORTED US IN PAST ON WHAT WE CONSIDERED KEY POLITICAL QUESTIONS, E.G., KHMER CREDENTIALS, PRG RECOGNITION, KOREAN QUESTION, ETC. SINCE FALL OF INDO-CHINA, HOWEVER, GOP HAS SOUGHT TO DISTANCE ITSELF FROM USG, E.G., PRECIPITOUS RECOGNITION OF GRUNK.

2. GOP (SECRETARY ROMULO IN PARTICULAR) IS STRONG SUPPORTER OF UN AS INSTITUTION AND HAS CONSISTENTLY ADVOCATED ORGANIZATIONAL REFORM. DURING HIS SPEECH TO 29TH GA ON DEC 3, 1974, ROMULO SPOKE OF UN'S "OBVIOUS AND INESCAPABLE CENTRALITY." HE DECRIED UN FAILURE TO ADAPT ITSELF TO NEW CIRCUMSTANCES AND PROPOSED CREATION OF COMMITTEE OF 32 MEMBERS TO DISCUSS WAYS TO ENHANCE UN'S ABILITY ACHIEVE ITS PURPOSE. ROMULO'S RESOLUTION HAD SUPPORT OF RESPONSIBLE THIRD WORLD REPRESENTATIVES SUCH AS INDONESIA, NIGERIA, AND BRAZIL AS WELL AS DEVELOPED NATIONS LIKE ITALY AND JAPAN. BEGIN FYI: ON SEVERAL OCCASIONS, THE GOP HAS NOTED WHAT IT PERCEIVES AS US RESISTANCE TO SUCH REFORM PROPOSALS. END FYI. DESPITE STRONG GOP COMMITMENT TO UN AS INSTITUTION, OUR IMPRESSION IS THAT GOP INCLINED TO CONSIDER 7TH SS AS SOMEWHAT MARGINAL FORUM PRIMARILY DESIGNED TO PROVIDE LDC'S OPPORTUNITY FOR SOUNDING OFF. IT IS THEREFORE UNLIKELY TO FIGHT FOR MODERATION ON WHAT IT CONSIDERS MARGINAL ISSUES IN MARGINAL FORUM, ESPECIALLY IF THIS CASTS DOUBT ON VALIDITY OF ITS THIRD WORLD CREDENTIALS.

3. THOUGH IT HAS ATTEMPTED TO DIVERSIFY ITS SOURCES OF OIL, GOP REMAINS OVERWHELMINGLY DEPENDENT ON OPEC SURCES, SPECIFICALLY MIDDLE EASTERN. DOMESTICALLY, THIS HAS COMPLICATED EFFORTS RESOLVE MUSLIM DISSIDENCE PROBLEM IN SOUTHERN PHILIPPINES. INTERNATIONALLY, IT HAS DICTATED POSITION OF DEFERENCE TO ARAB SENSIBILITIES. TO EXTENT GOP BECOMES LESS DEPENDENT ON ARAB OIL, IT MAY FEEL FREER
CONFIDENTIAL

CONFIDENTIAL

PAGE 04 MANILA 06926 01 OF 02 211145Z

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 MANILA 06926 02 OF 02 211228Z

46

ACTION IO-10

INFO OCT-01 ISO-00 OIC-02 AF-06 ARA-06 EA-06 EUR-12 NEA-10

AGR-05 CEA-01 CIAE-00 COME-00 DODE-00 EB-07 FRB-03

H-02 INR-07 INT-05 L-02 LAB-04 NSAE-00 NSC-05 PA-01

AID-05 CIEP-01 SS-15 STR-04 TAR-01 TRSE-00 USIA-06

PRS-01 SP-02 FEAE-00 OMB-01 PM-03 OES-03 ERDA-05 /142 W

----- 123058

R 210607Z MAY 75

FM AMEMBASSY MANILA

TO SECSTATE WASHDC 3618

INFO AMEMBASSY ACCRA

AMEMBASSY ALGIERS

AMEMBASSY BELGRADE

AMEMBASSY BUENOS AIRES

AMEMBASSY CAIRO

AMEMBASSY CARACAS

AMEMBASSY COLOMBO

AMEMBASSY DAKAR

USMISSION GENEVA

AMEMBASSY GEORGETOWN

AMEMBASSY ISLAMABAD

AMEMBASSY JAKARTA

AMEMBASSY KINGSTON

AMEMBASSY KINSHASA

AMEMBASSY KUALA LUMPUR

AMEMBASSY LAGOS

AMEMBASSY LIMA

AMEMBASSY MEXICO

AMEMBASSY NAIROBI

AMEMBASSY NEW DELHI

USMISSION USUN NEW YORK

AMEMBASSY PARIS

AMEMBASSY RABAT

AMCONSUL RIO DE JANEIRO

AMEMBASSY ROME

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 MANILA 06926 02 OF 02 211228Z

AMEMBASSY TEHRAN

AMEMBASSY VIENNA

C O N F I D E N T I A L SECTION 2 OF 2 MANILA 6926

ROME ALSO FOR FODAG

VIENNA FOR UNIDO

PARIS ALSO FOR UNESCO

TO OPPOSE POSITIONS ADVOCATED BY SUCH ARAB MILITANTS AS ALGERIA. BUT THIS DAY IS LONG WAY OFF. GOP MAY BE EXPECTED TO CONTINUE TO WORK FOR OIL CONSUMER INTERESTS, ESPECIALLY THOSE OF THIRD WORLD CONSUMERS (AS AT DAKAR) BUT WILL KEEP THIS ACTIVITY WITHIN PARAMETERS OF WHAT OPEC STATES CONSIDER TOLERABLE.

4. AS A PRIMARY COMMODITY PRODUCER, PHILIPPINES IS INTERESTED IN MORE FAVORABLE DISTRIBUTION OF WORLD'S WEALTH AND AS FORMER COLONIAL DEPENDENCY IN REGAINING ITS RIGHTFUL PATRIMONY, E.G., VIA FINAL TERMINATION OF RIGHTS GRANTED AMERICANS UNDER LAUREL-LANGLEY. TWO PRINCIPAL SOURCES OF GOP FOREIGN EXCHANGE ARE COMMODITIES SUCH AS SUGAR AND COCONUT PRODUCTS, BOTH OF WHICH ARE SENSITIVE TO EXTERNAL PRESSURES OVER WHICH GOP HAS LITTLE OR NO CONTROL EVEN THOUGH PHILIPPINES IS PRINCIPAL EXPORTER OF LATTER. GOP HAS HAD RECENT UNFORTUNATE EXPERIENCE WITH JAPANESE, WHO ARE SEEKING TO CUT BACK SHIPMENTS OF PHILIPPINE COPPER CONCENTRATES, ANOTHER MAJOR EXPORT EARNER. GOP VULNERABILITY TO FLUCTUATIONS OF WORLD MARKET GIVES IT ELEMENT OF COMMON CAUSE WITH AMBITIONS OF THOSE SEEKING CARTELIZATION ARRANGEMENTS. IT HAS NOT BEEN MILITANT SUPPORTER OF SUCH ARRANGEMENTS, PRIMARILY BECAUSE IT SEES NO AREA IN WHICH IT CAN PARTICIPATE AND BECAUSE IT IS ITSELF VICTIM OF INTERNATIONAL OIL CARTEL. IN AREAS WHERE IT PERCEIVES STRONG NATIONAL INTERESTS AT STAKE, THE GOP HAS BEEN VOCAL PROponent OF THIRD WORLD VIEWS, E.G., SHIPPING CONFERENCE CODE.

5. GOP IS STRONG PROPONENT OF ASEAN, ALTHOUGH ASEAN'S SOLIDARITY HAS BEEN MUCH MORE APPARENT THAN REAL. SHOULD
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 MANILA 06926 02 OF 02 211228Z

ASEAN MEMBERSHIP BE EXTENDED TO VIETNAM, CAMBODIA AND BURMA AS HAS BEEN RECENTLY SUGGESTED, IDEA OF MEANINGFUL REGIONAL COOPERATION OR CONSENSUS BECOMES HIGHLY UNLIKELY. IF CURRENT ASEAN GROUP CONSCIOUSNESS INCREASES, HOWEVER, PHILIPPINES COULD BE RELUCTANT ADOPT POSITIONS WHICH RUN COUNTER TO THOSE OF THE FUNDAMENTAL INTERESTS OF ITS ASEAN NEIGHBORS, E.G., OIL INTEREST OF INDONESIA OR RUBBER AND TIN INTERESTS OF MALAYSIA.

6. DESPITE CONSTRAINTS DETAILED ABOVE, MANY SENIOR GOP OFFICIALS ARE TECHNOCRATS WHO DO NOT IDENTIFY WITH THIRD WORLD, LET ALONE INTERESTS OF LATTER. BOARD OF INVESTMENTS CHAIRMAN (AND CONCURRENTLY SECRETARY OF INDUSTRY) VICENTE PATERNO LOOKED ASKANCE AT THIRD WORLD DURING RECENT UNIDO MEETING IN LIMA. ECONOMIC TEAM WILL CONTINUE TO LOOK AFTER HARD INTERESTS OF THE PHILIPPINES, AMONG WHICH IS NEED

FOR FOREIGN CAPITAL AND INVESTMENTS. SOFT HEADS TEND TO BE IN DEPARTMENT OF FOREIGN AFFAIRS. UNFORTUNATELY, IF AS WE SUSPECT GOP CONSIDERS UPCOMING SS PRIMARILY AS A PROPAGANDA FORUM WHERE IT CAN ENHANCE ITS THIRD WORLD IMAGE AT RELATIVELY LITTLE COST AND FEELS THAT NO VITAL INTERESTS ARE INVOLVED, WE EXPECT DFA THIRD WORLDERS, RATHER THAN TECHNOCRATS, WILL BE PERMITTED DETERMINE GOP STRATEGY AT UPCOMING SESSION.

7. OUR BILATERAL RELATIONSHIP WITH GOP, NOW IN STATE OF SOME FLUX, REMAINS OUR FUNDAMENTAL CONCERN. GOP IS PRESENTLY REASSESSING THIS RELATIONSHIP IN LIGHT OF COLLAPSE OF US INDOCHINA POLICY. WE SHOULD BEAR THIS IN MIND WHEN FORMULATING OUR EXPECTATIONS OF GOP CONDUCT AND/OR REQUESTING GOP MODERATION IN 7TH SS. THE GOP WILL NOT SERVE AS DC'S STALKING HORSE AND WILL ESCHEW INVOLVEMENT IN ANY DC'S "DIVIDE AND CONQUER" TACTICS. NEVERTHELESS, WE BELIEVE GOP IS AWARE UNSUCCESSFUL 7TH SS COULD RESULT IN MAJOR SETBACK FOR UN. IN MAKING DEMARCHE DIRECTED REFTEL B WE SHALL STRESS THIS POINT LEAVING IT UP TO GOP TO DRAW ITS OWN CONCLUSIONS ON HOW THIS SHOULD AFFECT THEIR POSTURE AT SESSION. SULLIVAN

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: LESS DEVELOPED COUNTRIES, PETROLEUM INDUSTRY, FOREIGN RELATIONS, INTERNATIONAL ORGANIZATIONS, MEETINGS, FOREIGN POLICY POSITION
Control Number: n/a
Copy: SINGLE
Draft Date: 21 MAY 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: GolinoFR
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975MANILA06926
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D750180-0887
From: MANILA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750532/aaaabcix.tel
Line Count: 299
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 75 STATE 75525, 75 STATE 112992
Review Action: RELEASED, APPROVED
Review Authority: GolinoFR
Review Comment: n/a
Review Content Flags:
Review Date: 01 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <01 APR 2003 by ElyME>; APPROVED <07 APR 2003 by GolinoFR>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: UNGA SPECIAL SESSION ON DEVELOPMENT AND INTERNATIONAL ECONOMIC COOPERATION
TAGS: PFOR, PORG, EGEN, US, RP, UN, UNGA, OPEC, ASEAN
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006